

State of Conservation Report

Sites of Japan's Meiji Industrial Revolution:

Iron and Steel, Shipbuilding, and Coal Mining (Japan) (ID: 1484)

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The Government of Japan created this State of Conservation Report to provide responses regarding progress for Recommendations a) through h) in the Decision: 39 COM 8B.14 adopted by the World Heritage Committee at its 39th session in 2015. The executive summary regarding the responses to each Recommendation is as follows:

Recommendation a)

The Cabinet Secretariat prepared Conservation Work Programme for Hashima Coal Mine under the cooperation with Nagasaki City.

Recommendation b)

The Cabinet Secretariat prepared Conservation Work Programmes and Implementation Programmes for each component part under the cooperation with the owners and local governments.

Recommendation c)

The number of visitors at each component part is under investigation for three years. Based on the results, a visitor management strategy is planned to be formulated and the possibility or need for determining visitor threshold levels is also planned to be examined in FY 2019.

Recommendation d)

A checklist was produced and monitored to determine whether the governance framework properly functions. Meetings are regular and working well and the mutual communication and cooperation setup is functioning thoroughly through monitoring annual reports and other means, so the governance framework is operating appropriately.

Recommendation e)

Monitoring charts have been produced to systematically monitor the elements of component part and the landscape of buffer zone. Annual observations in monitoring charts will be incorporated into annual reports for confirmation by the Local Conservation Councils.

Recommendation f)

Based on the assessment of current state on capacity building of human resources in each Area and component part, policies and techniques that are common to the overall property have been created, including items for training and project to be implemented.

Recommendation g)

The Cabinet Secretariat developed the Interpretation Strategy, based on a full Interpretation Audit by independent international experts, as well as specific advice by the President of the ICOMOS International Scientific Committee on Interpretation and Presentation on the interpretation of the "full history" of each site.

Recommendation h)

Based on paragraph 172 of the Operational Guidelines, information was compiled regarding the contents and progress of a number of development plans and new development plans for public facilities listed in this Recommendation.

State of Conservation Report

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1. Background to Creation of this Report

The Government of Japan created this State of Conservation Report (hereinafter referred to as "Report") to provide responses regarding progress for Recommendations a) through h) in the Decision: 39 COM 8B.14 adopted by the World Heritage Committee the 39th session in 2015.

The Report was drafted through discussions among all Local Conservation Councils (hereinafter referred to as "Council or Councils"), and finalized at the meeting of each Council between September 20th and October 6th, 2017. The Council in each Area comprise the national and local governments, owners and other related parties, and the draft of the Report was prepared based on the "*Sites of Japan's Meiji Industrial Revolution: Kyushu-Yamaguchi and Related Areas, General Principles and Strategic Framework for Conservation and Management*¹" (hereinafter referred to as "Strategic Framework"), which the Cabinet Secretariat established during the nomination process of the "Sites of Japan's Meiji Industrial Revolution: Iron and Steel, Shipbuilding, and Coal Mining" (hereinafter referred to as "Sites of Japan's Meiji Industrial Revolution") for inscription on the World Heritage List.

The National Committee of Conservation and Management for the "Sites of Japan's Meiji Industrial Revolution" (hereinafter referred to as "National Committee") approved the Report on October 20th, 2017. The National Committee is composed of the Cabinet Secretariat, the Agency for Cultural Affairs, Ministries supervising the industry related to the working properties, those in charge of the conservation measures for the working properties, and relevant local governments in order to communicate and to discuss matters with each other under the Strategic Framework.

The Cabinet Secretariat also heard the opinions from domestic and international members of the Industrial Heritage Expert Committee including Working Properties (hereinafter referred to as "Expert Committee"), established in line with the Strategic Framework, and appropriately reflected the feedback in the Report.

The Cabinet Secretariat thus amply communicated with stakeholders for component parts (working properties and non-working properties) and built a solid consensus with them in the process of preparing the Report.

2. Report Configurations

The report comprises (1) Main Documents and (2) Appendices.

(1) Main Documents

Documents of eight answers to Recommendations a) through h)

(2) Appendices

Reference information for eight answers in (1)

¹ Please refer to the "*Sites of Japan's Meiji Industrial Revolution: Kyushu-Yamaguchi and Related Areas, General Principles and Strategic Framework for Conservation and Management*", attached to the Nomination Document (see <http://whc.unesco.org/uploads/nominations/1484.pdf> pp. 487-560).

3. Handling of Recommendation h)

Of the eight Recommendations, the Main Documents and Appendices for responding to Recommendation h) presents approaches for five development projects potentially affecting the Outstanding Universal Value of the property, and will be submitted to the World Heritage Committee pursuant to paragraph 172 of the Operational Guidelines for the Implementation of the World Cultural and Natural Heritage Convention (hereinafter referred to as "Operational Guidelines").

If any development project beyond these five instances could be detrimental to the Outstanding Universal Value of the property at component parts or their buffer zones, the Government of Japan will submit an appropriate State of Conservation Report to the World Heritage Committee based on paragraph 172 of the Operational Guidelines.

4. Public Access to the Report

This Report is available to the public.

5. Recommendations in the Decision adopted by the World Heritage Committee

The World Heritage Committee adopted at its 39th session of the Decision: 39 COM 8B.14 including eight Recommendations a) through h), as follows:

39 COM 8B.14 The World Heritage Committee (1 to 3 omitted)

4. Recommends that the State Party give consideration to the following;

- a) Developing as a priority a detailed conservation work programme for Hashima Island;
- b) Developing a prioritised conservation work programme an implementation programme for the property and its component sites and;
- c) Defining acceptable visitor threshold levels at each component part to mitigate any potential adverse impacts, commencing with those most likely to be at risk;
- d) Monitoring the effectiveness of the new partnership-based framework for the conservation and management of the property and its component sites on an annual basis;
- e) Monitoring the implementation of the conservation and management plans, the issues discussed and the decisions made by the Local Conservation Councils on an annual basis;
- f) Establishing and implementing an ongoing training programme for all staff and stakeholders responsible for the day-to-day management of each component part to build capacity and ensure a consistent approach to the nominated property's ongoing conservation, management and increasing of understanding;
- g) Preparing an interpretive strategy for the presentation of the nominated property, which gives particular emphasis to the way each of the parts contributes to Outstanding Universal Value and reflects one or more of the phases of industrialisation; and also allows an understanding of the full history of each site*;
(*Note: The World Heritage Committee takes note of the statement made by Japan, as regards the interpretive strategy that allows an understanding of the full history of each site as referred to in paragraph 4.g), which is contained in the Summary Record of the session.)
- h) Submitting road construction projects at Shuseikan and Mietsu Naval Dock, all development projects for a new anchorage facility at Miike Port, and proposals for the upgrade or development of visitor facilities to the World Heritage Committee for examination, in accordance with paragraph 172 of the Operational Guidelines;

5. Requests the State Party to submit a report outlining progress with the above to the World Heritage Centre, by 1 December 2017, for examination by the World Heritage Committee at its 42nd session in 2018;

6. Also recommends that the State Party consider inviting ICOMOS to offer advice on the implementation of the above recommendations.

6. Summary of the Report

Below are the summary of responses to each of the eight Recommendations. For details, please refer to (1) Main Documents and (2) Appendices.

Recommendation a)

Based on the standardized format of the “Conservation, Restoration, Presentation and Public Utilization Plan” (hereinafter referred to as “Plan”) that the Cabinet Secretariat created, Nagasaki City formulated the Plan for Hashima Coal Mine (Area 6 Nagasaki/Component part 6-7). Under the cooperation with Nagasaki City, the Cabinet Secretariat extracted mainly the parts related to conservation and restoration works from the Plan, and abstracted them as the Conservation Work Programme (hereinafter referred to as “Programme”). The standard form of the Plan is attached as **Appendix a)-1**. The Programme is attached as **Appendix a)-2**. Based on the Decision: 39 COM 8B. 14 as adopted by the World Heritage Committee, and the ICOMOS Evaluation Report (WHC-15/39.COM/INF.8B), the Programme expresses the vision, policy and methods for conservation and restoration of Hashima Coal Mine placing the emphasis on constituent elements contributing to the Outstanding Universal Value.

Recommendation b)

For component parts other than Hashima Coal Mine, based on the Plan drawn up by the owners and related local governments of component parts, the Cabinet Secretariat extracted mainly the parts related to conservation and restoration works from the Plans, and abstracted them as the Conservation Work Programms and Implementation Programmes” (hereinafter referred to as “Programmes”) for each component part, under the cooperation with the owners and local governments. Programmes are attached as **Appendices b)-1** through **b)-16**. These Programmes considered the meanings of each component part in light of the Outstanding Universal Value, and the specific location, nature, current state and other affairs of each component part, and aimed at conservation and restoration, focusing on assured conservation of constituent elements within the component parts, as well as resolving issues within or outside the component parts. Prioritized project implementation schedule is shown in each of the Programmes.

Recommendation c)

From FY 2016, current numbers of visitors to each component part is under investigation for three years. Based on the results of the investigation, a visitor management strategy is planned to be formulated in FY 2019. Paralleling a survey on the current state, a target visitor management approach that would be common to each component part is presented. Related information is prepared on the number of visitors to each component part, the current state and issues with visitor management, and improvement policies and techniques, which is attached as **Appendix c)-2-1** to **Appendix c)-2-19**. When determining a visitor management strategy in FY 2019, the possibility or need for determining visitor threshold levels is planned to be investigated.

Recommendation d)

A checklist was produced and monitored to determine whether the governance framework determined in the Strategic Framework comprising (1) a Local Conservation Council, (2) an area specific Working

Group, and (3) the National Committee of Conservation and Management properly functions and whether measures properly incorporate the opinions of members of the Expert Committee, so that the results could be reflected in an annual report. The checklist is in **Appendix d)-1**, the form of the annual report is in **Appendix e)-3**, and the past records of schedule and agenda of the meetings are in Appendices d)-2 through to d)-4. At this juncture, meetings are regular and working well and the mutual communication and cooperation setup is functioning thoroughly through monitoring annual reports and other means, so the governance framework is operating appropriately.

Recommendation e)

Monitoring charts matching the nature of each component part have been produced to systematically monitor the elements of component part and the landscape of buffer zone. It was decided to record the results of annual observations in monitoring charts, incorporating this information in annual reports. Annual reports will be filed and confirmed annually by the Councils, deciding on measures as needed. These results will be compiled to be basic data for periodic reports that are supposed to be submitted to the UNESCO World Heritage Centre every six year in principle.

The monitoring chart and the annual report form for Area 2 Kagoshima, for example, is attached as **Appendix e)-2** and **Appendix e)-4** respectively.

Recommendation f)

Human resources have been classified in four types of personnels, with the definition of the required capabilities for each. At the same time, policies and techniques of capacity building for human resources that are common to the overall property have been created, including training items for each type of personnel and project items to be implemented. Current state on capacity building of human resources as well as related issues in each Area and component part have also been assessed. Future directions are presented as **Appendices f)-1** through **f)-8**.

In FY 2017, Executive Committee for Capacity Building Projects of Human Resources for Sites of Japan's Meiji Industrial Revolution including the National Congress of Industrial Heritage has carried out the project for capacity building such as publishing a textbook for personnel training and running workshops for tour guides of each component part. In addition, the World Heritage Council for the "Sites of Japan's Meiji Industrial Revolution," which is established for the purpose of promoting conservation, restoration and interpretation of each component part as well as the World Heritage property as a whole by working with related local governments each other. The current state, challenges and future direction are attached as **Appendix f)-9**.

Recommendation g)

In preparing the Interpretation Strategy, the Cabinet Secretariat conducted a full Interpretation Audit, involving specially commissioned independent international experts at two principal levels: WHS-wide, and at component parts/sites. It also specially invited the President of the ICOMOS International Scientific Committee on Interpretation and Presentation to provide specific advice on the interpretation of the "full history" of each site. Based on these efforts, and the ICOMOS Charter for the Interpretation and Presentation of Cultural Heritage Sites (2008), the Cabinet Secretariat developed the Interpretation Strategy. The Interpretation Strategy is attached in **Appendix g)-1**.

Recommendation h)

Based on paragraph 172 of the Operational Guidelines, information was compiled regarding the contents and progress of a number of development plans and new development plans for public facilities listed in Recommendation h). In this Report, State of Conservation Reports on three projects submitted to the UNESCO World Heritage Centre on November 30th, 2015, for Shuseikan (Area 2 Kagoshima/Component part 2-1), Mietsu Naval Dock (Area 5 Saga/Component part 5-1), and Nirayama Reverberatory Furnaces (Area 3 Nirayama/Component part 3-1), are reproduced as **Appendices h)-1, h)-2-1, and h)-3-1**, respectively, and a State of Conservation Report for one project relating to upgrade or development of visitor facilities mentioned in the ICOMOS Evaluation Report (WHC-15/39.COM/INF.8B) (Hagi Castle Town (Area 1 Hagi/Component part 1-4)), is attached as **Appendix h)-4**. Furthermore, the State of Conservation Report on conservation works proposed for The Imperial Steel Works, Japan (Area 8 Yawata, Component part 8-1) and Onga River Pumping Station (Component part 8-2), is attached as **Appendix h)-5**.

7. Other conservation issues identified by the State Party which may have an impact on the property's Outstanding Universal Value

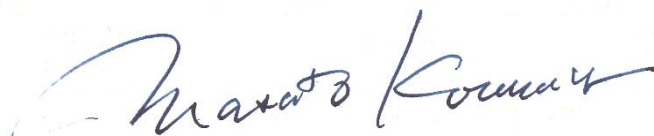
Same as the answer for Recommendation h). There is no other issue related to conservation.

8. In conformity with paragraph 172 of the Operational Guidelines, description of any potential major restorations and/or new construction(s) intended within the component parts and the buffer zones, where such developments may affect the Outstanding Universal Value of the property, including authenticity and integrity.

Same as the answer for Recommendation h).

9. Public access to the State of Conservation Report

It is available to the public.

10. Signature of the Authority

Masato KOUMURA

Director-General, Department of Industrial Heritage,
Cabinet Secretariat, Government of Japan